

Message Text

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ORIGIN IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01 ISO-00

L-03 EB-11 CAB-09 CIAE-00 COME-00 DODE-00 DOTE-00

INR-11 NSAE-00 FAA-00 OIC-04 /130 R

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FM SECSTATE WASHDC

TO AMCONSUL MONTREAL PRIORITY

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E.O. 11652: N/A

TAGS: PORG, ICAO

SUBJ: ICAO ASSEMBLY - UN PROGRAM OF ACTION

REF: MONTREAL 1503

1. AS NOTED REFTTEL, ICAO COUNCIL HAS APPROVED ADDITIONAL "WHEREAS" CLAUSE IN PREAMBULAR PARAGRAPHS OF TECHNICAL ASSISTANCE RESOLUTION, A21-WP/22, ANNEX A, WHERE REFERENCE IS MADE TO UNGA RESOLUTION ON PROGRAM OF ACTION ON ESTABLISHMENT OF NEW ECONOMIC ORDER. DEPT ALSO NOTES USDEL RECOMMENDATION THAT ANY U.S. STATEMENT OR MOVE AGAINST ADDITIONAL CLAUSE COULD OPEN WAY TO REINTRODUCTION OF PROPOSALS TO FUND ICAO TECHNICAL ASSISTANCE PROGRAM FROM REGULAR BUDGET SOURCES.

2. AS USDEL AWARE, USG IS OPPOSED TO MUCH OF THE SUBSTANCE OF THE PROGRAM OF ACTION AND WE HAVE EXPRESSED THIS OPPOSITION IN UNGA AND OTHER SUBSIDIARY UN BODIES. FURTHERMORE,
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WE APPREHENSIVE THAT U.S. ENDORSEMENT OF ANY OMNIBUS TYPE

OF RESOLUTION CONTAINING FAVORABLE MENTION OF PROGRAM OF ACTION COULD BE READ BY OTHERS AS WEAKENING OF U.S. OPPOSITION TO PROGRAM OR AS IMPLIED U.S. ACQUIESCENCE. HOWEVER, DEPT DOES NOT VIEW "WHEREAS" CLAUSE APPROVED BY COUNCIL AS CONSTITUTING AN ENDORSEMENT OF PROGRAM OF ACTION.

3. ACCORDINGLY, USDEL IS INSTRUCTED TO TAKE FOLLOWING ACTION ON THIS ITEM:

A) DEPT CONCERNED THAT IF ADDITIONAL WHEREAS CLAUSE PLACED AS OPENING PARA OF PREAMBLE, IT WOULD LEND UNDERSIRABLE TONE TO PREAMBLE AS A WHOLE. ACCORDINGLY, USDEL SHOULD SEEK TO HAVE EXISTING OPENING CLAUSE REMAIN WHERE IT IS AND HAVE NEW CLAUSE INSERTED AS SECOND OR THIRD PREAMBULAR PARAGRAPH. REASON: EXISTING FIRST CLAUSE SETS FORTH IMPORTANCE OF CIVIL AVIATION TO LDC'S; PROGRAM OF ACTION NOWHERE SPECIFICALLY MENTIONS CIVIL AVIATION OR ICAO.

B) IF COUNCIL RES IS TREATED SEPARATELY AS AMENDMENT TO WP/22, ANNEX A, AND USDEL CONSULTATIONS INDICATE ITEM LIKELY TO BE APPROVED BY CONSENSUS, U.S. NEED NOT OPPOSE, BUT AFTER ANNOUNCEMENT OF CONSENSUS USDEL SHOULD EXPLAIN THAT U.S. AND OTHERS HAVE GREAT DIFFICULTY WITH PORTIONS OF PROGRAM OF ACTION, THAT U.S. VIEWS ON THIS SUBJECT HAVE BEEN EXPRESSED AT UNGA AND OTHER FORA AND THAT U.S. ACQUIESCENCE TO CONSENSUS PROCEDURE IN ADDING PREAMBULAR PARA REFERRING TO PLAN OF ACTION SHOULD NO WAY BE INFERRED AS REPRESENTING ANY CHANGE IN U.S. VIEWS ON THIS SUBJECT. USDEL SHOULD ENSURE THAT THIS EXPLANATION BE MADE PART OF RECORD.

C) IF COUNCIL AMENDMENT NOT CONSIDERED SEPARATELY BUT ENTIRE RES AS AMENDED BY COUNCIL CONSIDERED AS A WHOLE, USDEL NEED NOT PRESS FOR SEPARATE CONSIDERATION OF PREAMBULAR PARA ON PLAN OF ACTION. IF SEPARATE VOTE IS NOT TAKEN AND RES CONSIDERED AS A WHOLE, USDEL MAY VOTE TO APPROVE, AND AFTERWARDS SHOULD EXPLAIN VOTE ALONG LINES NOTED IN PARA 3(B) ABOVE AND REQUEST U.S. VIEWS TO BE NOTED IN RECORD.

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D) USDEL SHOULD OPPOSE ANY ATTEMPT TO ALTER WORDING OF COUNCIL-APPROVED CLAUSE SO AS TO TURN IT INTO ENDORSEMENT OF PROGRAM OF ACTION. INGERSOLL

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